United Nations A/59/626

General Assembly

Distr.: General
20 December 2004

Original: English

Fifty-ninth session
Agenda item 135 (b)
Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon

Performance report on the budget of the United Nations Interim Force in Lebanon for the period from 1 July 2003 to 30 June 2004

Report of the Secretary-General

Contents

		Paragraphs	Page
I.	Introduction	1–2	3
II.	Mandate performance	3–6	3
III.	Resource performance		8
	A. Financial resources		8
	B. Other income and adjustments		9
	C. Expenditure for contingent-owned equipment: major equipment and self-sustainment		9
	D. Value of non-budgeted contributions		10
IV.	Analysis of variances	7–17	10
V.	Actions to be taken by the General Assembly	18	12

04-65584 (E) 250205

Summary

The present report contains the performance report on the budget of the United Nations Interim Force in Lebanon (UNIFIL) for the period from 1 July 2003 to 30 June 2004.

The total expenditure for UNIFIL for the period from 1 July 2003 to 30 June 2004 has been linked to the mission's objective through a number of results-based frameworks, grouped by components, namely, operations and support.

Performance of financial resources

(Thousands of United States dollars. Budget year is from 1 July 2003 to 30 June 2004.)

			Variance	
Category	*Apportionment*	*Expenditure*	*Amount*	*Percentage*
Military and police personnel	40 521.4	40 465.1	56.3	0.1
Civilian personnel	28 106.8	30 673.5	(2 566.7)	(9.1)
Operational requirements	21 371.8	18 757.4	2 614.4	12.2
Gross requirements	**90 000.0**	**89 896.0**	**104.0**	**0.1**
Staff assessment income	3 799.1	4 340.3	(541.2)	(14.2)
Net requirements	**86 200.9**	**85 555.7**	**645.2**	**0.7**
Voluntary contributions in kind (budgeted)	—	—	—	—
Total requirements	**90 000.0**	**89 896.0**	**104.0**	**0.1**

Human resources incumbency performance

Category	*Approved*[a]	*Actual (average)*	*Vacancy rate (percentage)*[b]
Military observers	—	—	—
Military contingents	2 000	1 991	0.5
Civilian police	—	—	—
Formed police units	—	—	—
International staff	124	116	6.5
National staff	305	296	3.0
United Nations Volunteers	—	—	—
Government-provided personnel	—	—	—
Civilian electoral observers	—	—	—

[a] Represents the highest level of authorized strength.

[b] Based on monthly incumbency and approved monthly strength.

The actions to be taken by the General Assembly are set out in section V of the present report.

I. Introduction

1. The budget for the maintenance of the United Nations Interim Force in Lebanon (UNIFIL) for the period from 1 July 2003 to 30 June 2004 was set out in the report of the Secretary-General of 5 February 2003 (A/57/663) and amounted to $91,752,400 gross ($87,911,100 net). It provided for 2,000 military contingents, 125 international staff and 305 national staff. The Advisory Committee on Administrative and Budgetary Questions, in paragraph 36 of its report dated 3 April 2003 (A/57/772/Add.6), recommended that the General Assembly appropriate $90,000,000 gross ($86,200,900 net) for the period from 1 July 2003 to 30 June 2004.

2. The General Assembly, by its resolution 57/325 of 18 June 2003, appropriated an amount of $90,000,000 gross ($86,200,900 net) for the maintenance of the mission for the period from 1 July 2003 to 30 June 2004. The total amount has been assessed on Member States.

II. Mandate performance

3. The mandate of the Force was established by the Security Council in its resolutions 425 (1978) and 426 (1978). The mandate for the performance period was provided by the Council in its resolutions 1461 (2003), 1496 (2003) and 1525 (2004).

4. The Force is mandated to help the Security Council achieve an overall objective, namely, to restore international peace and security in southern Lebanon.

5. Within this overall objective, the Force has, during the performance report period, contributed to a number of accomplishments by delivering related key outputs, shown in the frameworks below. These frameworks are grouped by components: operations and support.

6. The 2003/04 period is the first period for which the mission was able to assess its performance against the planned results-based frameworks set out in the 2003/04 budget. The performance report compares the actual indicators of achievement, the extent to which actual progress has been made during the period against the expected accomplishments, with the planned indicators of achievement, and compares the actually completed outputs with the planned outputs.

Component 1: operations

Expected accomplishment 1.1: Ensure compliance with the integrity of the Blue Line and Lebanese territorial sovereignty

Planned indicators of achievement	*Actual indicators of achievement*
Zero ground violations of the Blue Line	Ground violations of the Blue Line continued to occur in the context of broader regional tension
Zero violations of Lebanese airspace	Air violations continued to occur
Zero incidents of firing guns/mortars across the Blue Line	Firing incidents across the Blue Line continued to occur
Zero stone-throwing incidents along the Blue Line	Stone-throwing incidents across the Blue Line continued to occur

Planned outputs	*Completed (number or yes/no)*	*Remarks*
127,750 troop land patrol days	260 476	Higher number owing to revised operational guidelines: from 127,750 troop patrol days (5 troops x 70 patrols x 365 days) in previous operational guidelines to 209,875 troop patrol days (5 troops x 115 patrols x 365 days)
		In addition, a further 50,601 troop patrol days occurred during periods of tension
127,750 observation post troop days	186 150	Higher number owing to revised operational guidelines: from 127,750 observation post troop days (5 troops per post x 2 shifts x 35 positions x 365 days) in previous operational guidelines to 186,150 observation post troop days (5 troops per post x 2 shifts x 51 positions x 365 days)
540 air patrol hours along the Blue Line	467	Lower number owing to extended inclement weather and an increase in unscheduled maintenance
2 reports of the Secretary-General	2	
Daily situation reports	365	
Regular meetings with Israeli and Lebanese authorities	94	54 meetings with Israeli Defence Force liaison and 40 meetings with liaison for Lebanese authorities
	28	Mediation efforts that helped avert escalation of the situation
18,250 person-days of minefield survey and marking	4 419	Lower number owing to reduction of demining battalion strength from 440 to 200 during 2002/03 not taken into account during the initial assessment

Expected accomplishment 1.2: Ensure further return of the effective authority of the Government of Lebanon in the area

Planned indicators of achievement	*Actual indicators of achievement*
Increase in the presence of Lebanese military and civilian authorities in southern Lebanon	Presence of Lebanese authorities in southern Lebanon increased
Increase in the number of Lebanese security positions along the Blue Line	No border security positions established yet along the Blue Line

Planned outputs	*Completed (number or yes/no)*	*Remarks*
Weekly liaison meetings with Lebanese army	Yes	
Assisted United Nations and other agencies in coordinating development/ humanitarian/demining efforts in southern Lebanon	Yes	134 meetings held at the liaison level with Lebanese and Israeli civilian and military authorities and local agencies 51 meetings held with senior Lebanese and Israeli civilian and military authorities 383 meetings held to coordinate development, humanitarian and mine action efforts in southern Lebanon with the Lebanese Council for Development and Reconstruction, embassies, non-governmental organizations and United Nations agencies Meetings held with the International Committee of the Red Cross, the Lebanese Red Cross Society and Lebanese and Israeli civilian and military authorities in relation to exchange of bodies and illegal migrants
Reports on potential sources of conflict to Lebanese authorities	10	

Component 2: support

Expected accomplishment 2.1: Increased efficiency and effectiveness in supporting the mission

Planned indicators of achievement	*Actual indicators of achievement*
Feedback from internal mission clients shows a high level of satisfaction	No formal survey conducted; to be conducted in next budget period
Lead time between approval of a requisition and delivery of goods and services reduced to less than 90 days	Average lead time time was 87 days

Zero breakdowns in the provision of communication and information technology services	No major breakdowns in the provision of services; e-mail system and Internet access interrupted on average one half hour per month for routine maintenance or server problems
Payables and receivables settled within 30 days of receipt of invoices	Undisputed payables routinely settled within 30 days Amount of $170,000 from $204,000 of long outstanding receivables recovered

Planned outputs	*Completed (number or yes/no)*	*Remarks*
Staff administered	412	Total of average numbers of 116 international and 296 national staff
Patients treated	14 294	Including 215 hospitalizations in battalion level I hospitals and 19 in the civilian hospital in Saida
		71 referrals to the civilian hospital in Saida
		Ad hoc humanitarian assistance provided to local population
400 personnel trained in core competencies	499	
Purchase orders issued	705	
Vendors paid	337	
Maintained and repaired 40 military positions comprising 1,000 prefabricated and 160 solid accommodation and office buildings, as well as 50 km of roads and electrical power generation and water supply equipment	40	Military positions, comprising 1,047 prefabricated and 160 solid accommodation and office facilities
	50	Kilometres of roads
		Electrical power generation and water supply equipment
Maintained a fleet of 680 vehicles	685	
Maintained external/internal radio, telephone and data communication network to function daily during the year	Yes	Including 45 VHF repeaters, 798 mobile radios, 24 microwave links, 31 rural telephone links, 10 private automatic branch exchanges, 2 satellite Earth stations, 120 photocopiers and 90 facsimiles
Maintained information technology area network of 500 workstations to function daily during the year	Yes	
Wide-area network extended and maintained up to observation positions along the Blue Line	No	Project cancelled when determined not to be cost-effective
Administered contracts for maintenance and supplies	18	

Conducted safe aviation operations	**Yes**	**711 hours flown with one minor occurrence reported**
Rotated 2,000 troops	**1 991**	**Average troop strength**
Distributed food, fuel and general supplies to battalion and company headquarters	**Yes**	**Including 274,000 kg of food and 9,300 m^3 of fuel**

III. Resource performance

A. Financial resources

(Thousands of United States dollars. Budget year is from 1 July 2003 to 30 June 2004.)

Category	Apportionment (1)	Expenditures (2)	Variance Amount (3) = (1) - (2)	Variance Percentage (4) = (3) ÷ (1)
Military and police personnel				
Military observers	—	—	—	—
Military contingents	40 521.4	40 465.1	56.3	0.1
Civilian police	—	—	—	—
Formed police units	—	—	—	—
Subtotal	**40 521.4**	**40 465.1**	**56.3**	**0.1**
Civilian personnel				
International staff	15 022.0	17 743.9	(2 721.9)	(18.1)
National staff	13 084.8	12 929.6	155.2	1.2
United Nations Volunteers	—	—	—	—
Subtotal	**28 106.8**	**30 673.5**	**(2 566.7)**	**(9.1)**
Operational costs				
General temporary assistance	48.0	80.1	(32.1)	(66.9)
Government-provided personnel	—	—	—	—
Civilian electoral observers	—	—	—	—
Consultants	—	—	—	—
Official travel	426.4	323.9	102.5	24.0
Facilities and infrastructure	7 124.4	6 351.9	772.5	10.8
Ground transportation	6 766.8	4 629.6	2 137.2	31.6
Air transportation	1 444.9	1 489.4	(44.5)	(3.1)
Naval transportation	—	—	—	—
Communications	1 213.3	1 508.1	(294.8)	(24.3)
Information technology	1 300.7	1 164.3	136.4	10.5
Medical	763.1	641.2	121.9	16.0
Special equipment	649.6	622.9	26.7	4.1
Other supplies, services and equipment	1 634.6	1 946.0	(311.4)	(19.1)
Quick-impact projects	—	—	—	—
Subtotal	**21 371.8**	**18 757.4**	**2 614.4**	**12.2**
Gross requirements	**90 000.0**	**89 896.0**	**104.0**	**0.1**
Staff assessment income	**3 799.1**	**4 340.3**	**(541.2)**	**(14.2)**
Net requirements	**86 200.9**	**85 555.7**	**645.2**	**0.7**
Voluntary contributions in kind (budgeted)	—	—	—	—
Total requirements	**90 000.0**	**89 896.0**	**104.0**	**0.1**

B. Other income and adjustments

(Thousands of United States dollars)

Category	*Amount*
Interest income	2 391.0
Other/miscellaneous income	864.0
Prior-period adjustments	44.0
Savings on or cancellation of prior-period obligations	5 060.0
Total	**8 359.0**

C. Expenditure for contingent-owned equipment: major equipment and self-sustainment

(Thousands of United States dollars)

Category	*Expenditure*
Major equipment	
Military contingents	
Major equipment	1 936.6
Self-sustainment	
Facilities and infrastructure	
Catering (kitchen facilities)	65.0
Office equipment	56.0
Electrical	68.7
Minor engineering	39.4
Laundry and cleaning	408.0
Miscellaneous general stores	14.8
Communications	
Communications	28.0
Medical	
Medical services	328.1
Special equipment	
Explosive ordnance disposal	535.3
Subtotal	**1 543.3**
Total	**3 479.9**

Mission factors	Percentage	Effective date	Last review date
A. Applicable to mission area			
Extreme environmental condition factor	0.50	9 November 1998	No review date
Intensified operational condition factor	2.30	9 November 1998	No review date
Hostile action/forced abandonment factor	0.00	9 November 1998	No review date
B. Applicable to home country			
Incremental transportation factor	0.25-2.00		

D. Value of non-budgeted contributions

(Thousands of United States dollars)

Category	Actual value
Status-of-forces agreement[a]	1 478.6
Total	**1 478.6**

[a] Inclusive of rental costs for UNIFIL headquarters in Naqoura ($441,200), UNIFIL House in Beirut ($333,500) and military positions ($703,900) provided by the Government of Lebanon.

IV. Analysis of variances[1]

	Variance	
International staff	($2 721.9)	(18.1%)

7. Increased requirements for the period under review were due mainly to actual international staff costs at the field service grade exceeding budgetary estimates, which were based on New York standard costs.

	Variance	
National staff	$155.2	1.2%

8. The unutilized balance was the result of standard cost budgetary provisions for national staff salaries exceeding actual national staff salary costs, as well as an actual average vacancy rate of 3.0 per cent as compared to a 0 per cent vacancy rate in the budget.

	Variance	
General temporary assistance	($32.1)	(66.9%)

9. Additional requirements were due primarily to the recording of the costs relating to service contractors under this heading. Provisions for these contractors were made under Facilities and infrastructure.

[1] Resource variance amounts are expressed in thousands of United States dollars.

	Variance	
Official travel	$102.5	24.0%

10. The unspent balance was attributable primarily to efforts to maximize the use of electronic communication in the administrative, financial, logistical, communication and information technology support of the mission from Headquarters. As a result, the actual level of non-training-related official travel from Headquarters to the mission was lower than budgetary provisions for the period under review.

	Variance	
Facilities and infrastructure	$772.5	10.8%

11. The unspent balance was mainly the result of the utilization of excess fuel stocks carried over from the 2002/03 financial period, which in turn resulted in reduced purchases during the period under review.

	Variance	
Ground transportation	$2 137.2	31.6%

12. The unspent balance was due principally to reduced requirements for repairs and maintenance as a result of the negotiation of favourable maintenance contractual terms, as well as a reduction in the size of the armoured personnel carrier fleet maintained.

	Variance	
Air transportation	($44.5)	(3.1%)

13. Increased requirements were primarily the result of an unforeseen increase in actual worldwide insurance premiums during the period under review, for which budgetary provisions were not made.

	Variance	
Communications	($294.8)	(24.3%)

14. Increased requirements were due primarily to unforeseen commercial communications costs associated with the operation of the electronic vehicle maintenance system (CarLog) during the period under review.

	Variance	
Information technology	$136.4	10.5%

15. Budgetary estimates included provisions for the mission's share of a new global software licensing agreement. However, as the planned agreement did not take place during the period, savings under this heading were realized.

	Variance	
Medical	**$121.9**	**16.0%**

16. The unutilized balance was due predominantly to the centralization of the system of referrals to medical facilities outside the mission, which in turn ensured that the use of the mission's existing medical facilities were maximized.

	Variance	
Other supplies, services and equipment	**($311.4)**	**(19.1%)**

17. Additional requirements were mainly the result of the settlement of claims arising from the reconfiguration of UNIFIL in the 2002/03 financial period and the return of privately owned real property to landowners.

V. Actions to be taken by the General Assembly

18. The actions to be taken by the General Assembly in connection with the financing of UNIFIL are:

(a) To decide on the treatment of the unencumbered balance of $104,000 with respect to the period from 1 July 2003 to 30 June 2004;

(b) To decide on the treatment of other income for the period ended 30 June 2004 amounting to $8,359,000 from interest income ($2,391,000), other/miscellaneous income ($864,000), savings on or cancellation of prior-period obligations ($5,060,000) and prior-period adjustments ($44,000).